# A contextually adaptive & collaborative data innovation using action research

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Department of the Premier and Cabinet, South Australia
 University of New England Business School

Action Learning Action Research Association Conference University of Technology Sydney, NSW 10:30 A.M., 8 November 2024 Does today's revolution in Al and big data make humans obsolete?

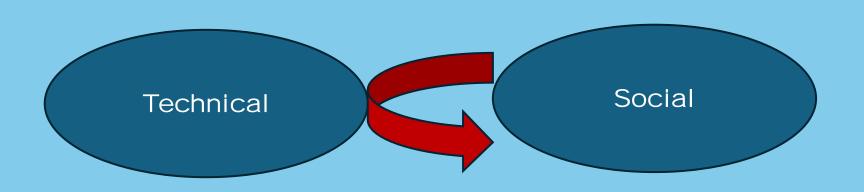


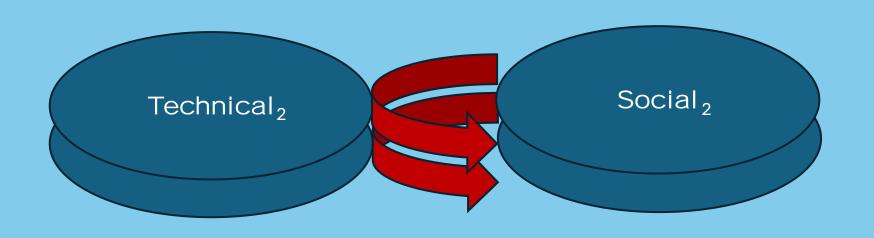
"A failure in design and implementation."

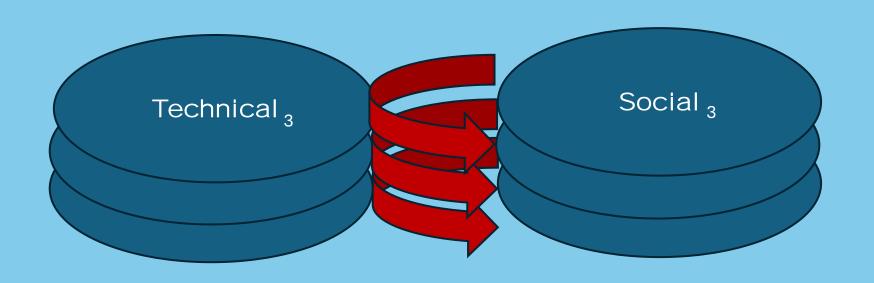








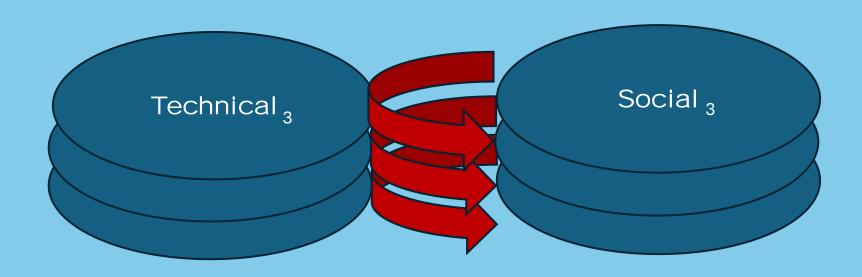




# Action design research

ADR focuses "on the organisational context ... and how this affects the development and use of an artefact" (Peffers et al 2018, p. 134).

It is an integration of the action research paradigm with design science research, in that it is "a research method for generating prescriptive design knowledge through building and evaluating ensemble IT artefacts in an organisational setting" (Sein et al., 2011, p. 39).



# Structure of presentation

Part 1: Challenges faced by SA government necessitating the data innovation (SA BLADE)

Part 2: Data innovation, process, stakeholders, intended outcomes

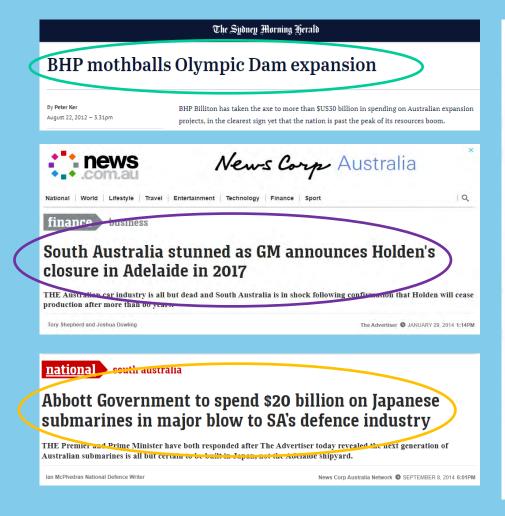
Part 3: Framing and results of the research into what constitutes success

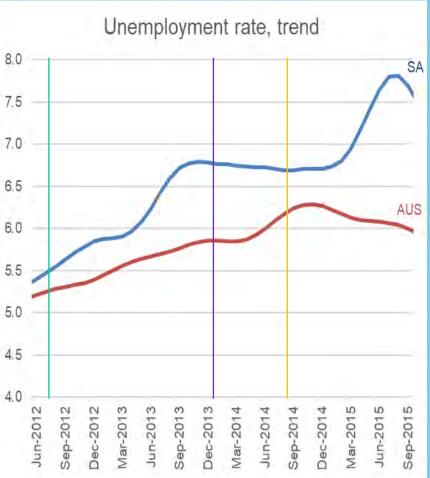
Part 4: Wider implications of the project and research study

Part 5: Concluding remarks

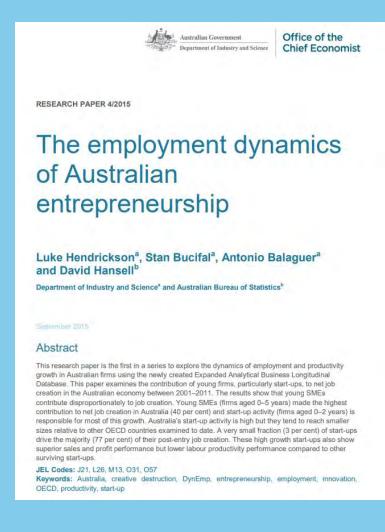
#### Part 1: Innovation challenge

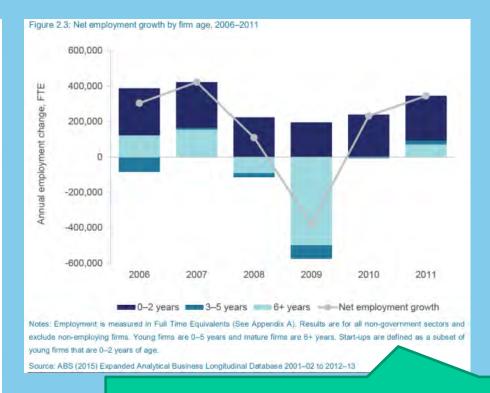
## The "real world" challenge





## The spark





**Driving question:** 

Is this pattern the same for South Australia?

## The gaps

There are few statistics available relating to subnational economic activity.

Existing data suffer from small sample sizes, large standard errors.

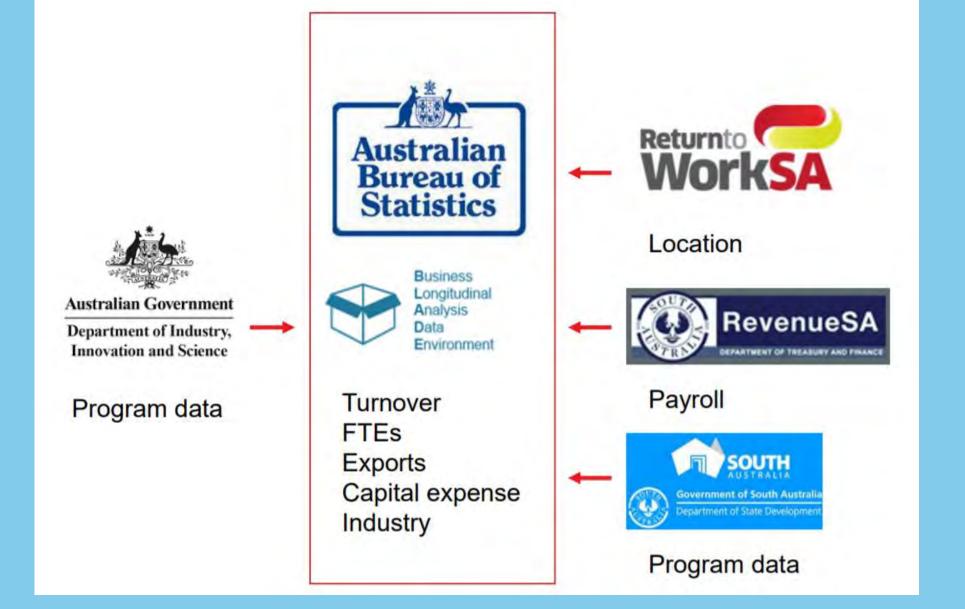
Incomplete data at the state level to evaluate existing economic development programs, in a robust and rigorous manner (e.g. RCT).

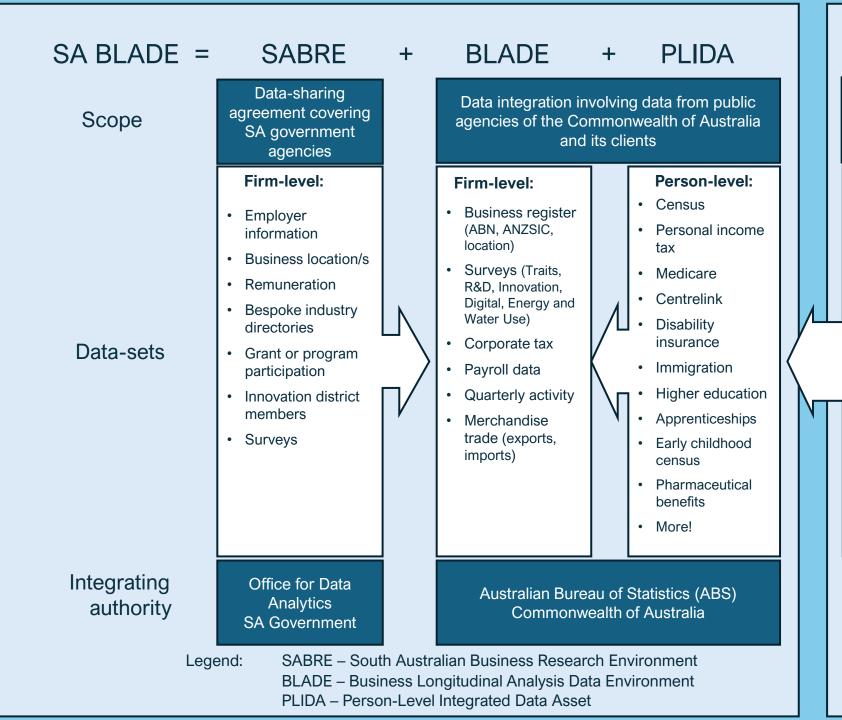
Our data innovation was aimed at enhancing business location data in SA and explore its potential for State and sub-state analyses using tax and other data held by the Commonwealth to evaluate programs run by the state.

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Part 2: Innovation, process & stakeholders

# The innovation (pilot, SA BLADE 1.0)





BE BOLD\*

Data access and curation of state data

#### Person-level:

- Pre-natal statistics
- · Births and deaths
- Pre-school attendance
- Child protection
- School enrollments
- NAPLAN testing
- Inpatient and ER
- Mental health, addiction services
- Women's/child health
- Housing and homelessness
- Correctional, youth justice
- NGO service & more!

SA NT Datalink

\*Better Evidence, Better Outcomes Longitudinal Data (Univ. of Adelaide)

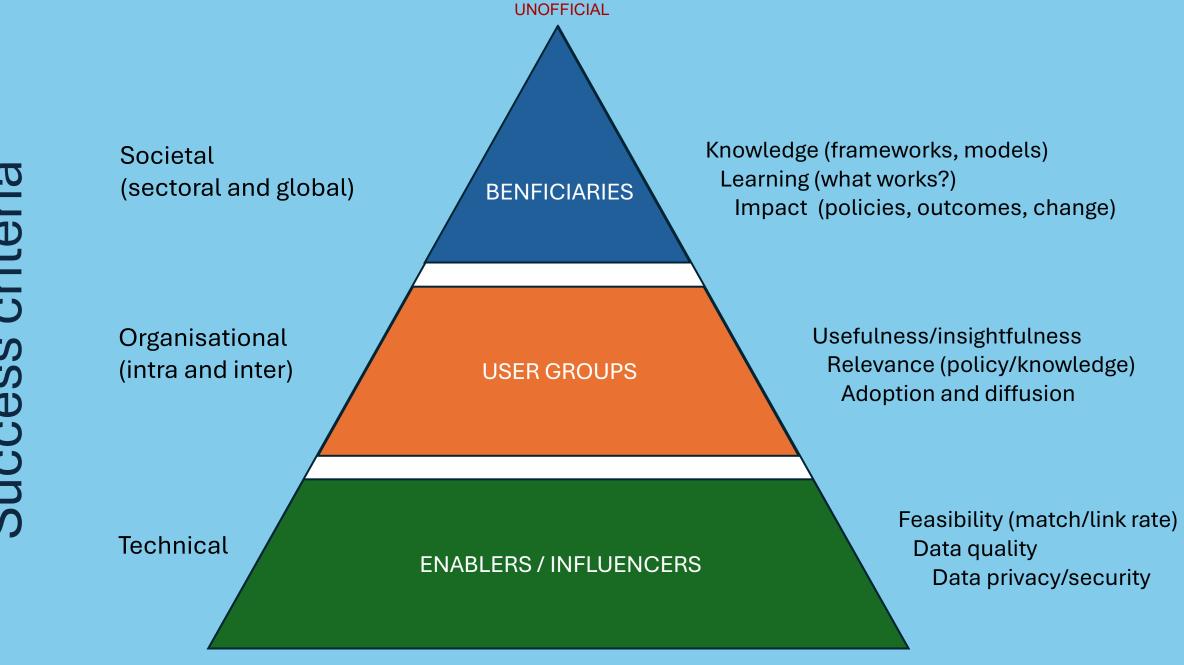
# Type of innovation

Typology	Examples
Incremental innovation	SA BLADE project was the "first-of-its-kind" for a state to link its business data with the Commonwealth via BLADE (ABS, 2020)
Demand-driven or user-based	Co-designed by agencies, industry representatives and academic researchers (hackathon and workshops held)
Process improvement	From a single use data linkage for a specific point in time, to a general purpose/continuous use thru the framing of general research areas rather than specific research questions.
Product innovation	An information system analytic tool, adaptable, expandable, customizable, based on evolving needs
Social innovation	A change in the way policy is conducted, in the way new knowledge is generated in "the way we do things around here"

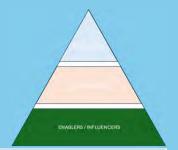
#### Taxpayers Stakeholder groups Societal **Business owners Policymakers** (sectoral and global) BENFICIARIES Data analysts and discussants Organisational Policy and program leaders (intra and inter) **USER GROUPS** Academic researchers Data integrators Technical Data collectors/curators **ENABLERS / INFLUENCERS** Data framers Data custodians

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Part 3: Framing of success and results

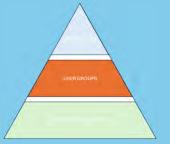


## Success criteria – technical level



Criteria	Artefacts	Reflections/realisations
Feasibility	SA BLADE linkages (ver. 1 to 4a)	"High linkage rates of SA Government datasets to BLADE (each had a match rate above 90%) spoke to the high quality of ReturnToWorkSA, RevenueSA and business program data" - ABS, 2020a, p. 9.
Data quality	ABS pilot evaluation study	"The integrated dataset was a valuable information asset that expanded the evidence base available to inform SA Government's economic development policyThe benefits that these insights provide will continue to be realised beyond the pilot phase." – ABS
Data privacy/security	ABS case study online	"The pilot project underwent a rigorous assessment and approval process, managed by the ABS, and was overseen by a Steering Group of senior officers from the SA Government, the ABS and the Department of Industry, Science, Energy and Resources Authorised researchers were granted access to de-identified microdata for policy analysis, research and statistical purposes." – ABS

# Success criteria – organisational level



Criteria	Artefacts	Reflections/realisations
Usefulness/ insightfulness	New business location module in BLADE	"The integrated dataset provided better identification of employing firms operating in SA and improved utility for regional analysis Relying on location information available in BLADE would have biased job counts toward states where large, complex businesses are registered for tax purposes."  - ABS, 2020, p. 9  "It's basically enabling a better and more detailed understanding of things like opportunities, challenges, performance, contribution to the economy."  - Focus group participant  "SA BLADE was so ground breaking" in that "it allowed greater accuracy than we'd ever had, and when you hear people in different parts of Australia talk about (how) we just relied on old census data before that's when you realise what a powerful tool it actually is" – Focus group participant

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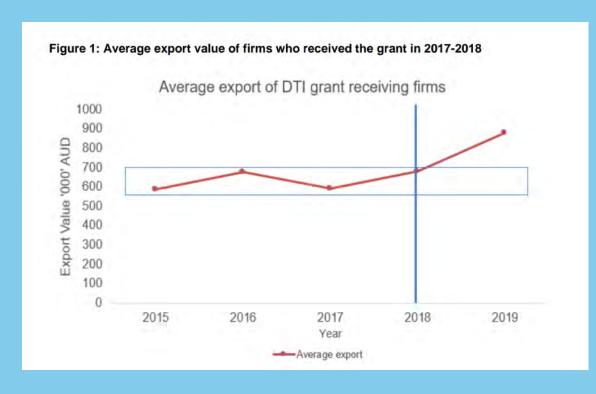
# Success criteria – organisational level

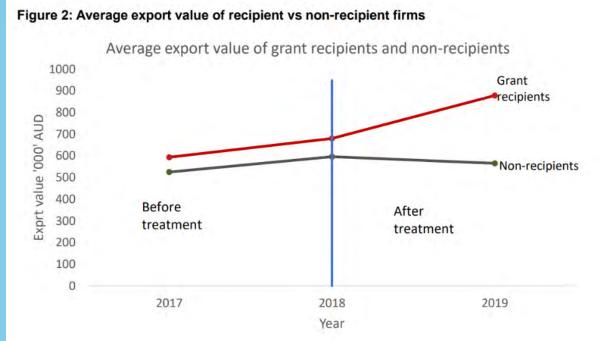
Criteria	Artefacts	Reflections/realisations
Usefulness/ insightfulness	Evaluation studies (cont'd)	"The evaluation was a very good piece of work, highlighting quantitatively the contribution of (the program) to firm operational performance." – Client survey  "Highlighting contribution of audit component (of programs) insightful, and leads to consideration of options for future program design." - Client survey
	Regional profiles	"(T)he profiling pieces have been unexpectedly more useful than perhaps we were first contemplating. The most useful application of this data is probably the low-level geography information that you can get." – Focus group participant
Relevance (policy/knowledge)	Evaluation study	"This was a valuable report a welcome addition to our knowledge base." – Client survey
	Policy review	"(T)he report will continue to be useful in scoping and assessing further initiatives for that portfolio and for the subsequent phases of the small business growth strategy" – Internal agency report

# Success criteria – organisational level

Criteria	Artefacts	Reflections/realisations
Adoption and diffusion (replicability, scalability)	Industry dashboard	"We will definitely be using this in an ongoing manner to inform many investment and policy decisions (for) broader industry development."  - Focus group participant
	Pure research papers	"I can see enormous opportunities for doing some interesting academic stuff with the data" (and) "hopefully in the future to get other types of data that's confidential and that we can use it in an effective way" – Focus group participant
	Knowledge management portal	"You can think about using this to inform policy, design and development. You can think about it in terms of program evaluation, but also profil(ing), understanding, you know the nature of businesses in particular regions, and when something happens, if there needs to be a response, (and) you know what might the scale of that response needs to be."  — Focus group participant

#### Artefacts – Evaluations

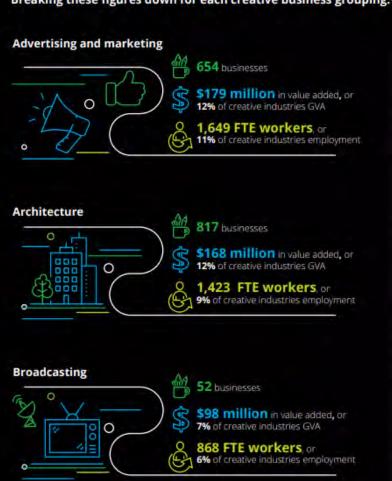


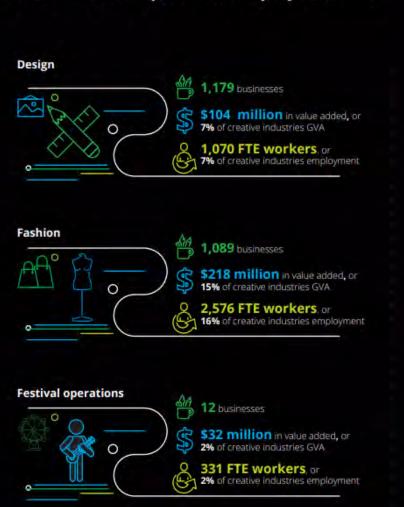


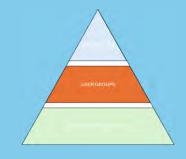
## Artefacts – Online dashboards, reports

In 2017-18, over **9,200 creative businesses** in South Australia directly contributed **\$1.45 billion** in gross value added (GVA) to the South Australian economy, and employed **15,623 full time equivalent employees** (FTEs).

Breaking these figures down for each creative business grouping:2







## Success criteria – social level

BENFICIARIES

Criteria	Artefacts	Reflections/realisations
Knowledge (frameworks, models)	Networks Social capital	SA BLADE was "a project that brings us together across government with a sort of shared purpose and a shared understanding".  "It's bringing people to the table. It's building bridges it's connecting with people in the research community."  - Focus group participants
Learning (what works?)	Mindset	"There was a lot of nervousness around sharing data, and a lot of concern about how it (might) be used or misused. Having the hook of being able to link into the Commonwealth data provides some early answers that we just couldn't (get) with (our) own data sets has opened up the idea that some of our previously tightly held admin data does have a strategic use."  - Focus group participant
Impact / Fitness (policies, outcomes, change)	Club goods	SA BLADE has "actually allowed us to respond to an industry recommendation and creative industries strategy, which was what industry wanted to see."  - Client survey

#### Part 4: Wider implications of project & study

Future adaptations

...other contexts and studies

...use of Al and ML

# Future (potential) adaptations

Application	Purpose
Business surveys	Creating representative samples out of employer data
Web-scraped data	Profiling of certain types of businesses, industries or sectors using social media and webpages
Sentiment analysis	Use of user generated content on social media platforms to gauge sentiment and predict future performance
Sub-national social stats	Service delivery improvement, life-cycle, intergenerational analysis

# Replication by other jurisdictions

Replicationd	Purpose
National startup data project	Estimate the size and contribution of startups to the overall economy
Business location module in BLADE	Use of work cover data from other states to improve business location
Satellite accounting	Develop a profile of Australia's defense and creative industries and sub-sectors

# Use of AI and machine learning

Application	Purpose
Large language models	To help de-bug codes of analysts / fill skills gap
	To augment desk research, improve identification of sectors that form part of emerging products' supply chain
Machine learning	For predictive and inferential analysis

#### Conclusion

- Any new context, requires adaptation on the part of any system to achieve fitness for purpose.
- This gives rise to innovation as new elements responsive to local needs are added.
- Collaboration with partners and stakeholders, particularly endusers is key.
- Fostering a socio-technical system of co-evolution that mutually informs the other process helps to avoid adverse unintended consequences.
- Action research and reflective practice help to foster learning and harness that learning for positive impact, continuous improvements and adaptations down the line.

#### Sources:

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Gill, T. G., & Hevner, A. R. (2013). A fitness-utility model for design science research. ACM Transactions on Management Information System, 4(2), 1-24. https://doi.org/10.1145/2499962.2499963

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Hendrickson, L., Barcefal, S., Balaguer, A., & Hansell, D. (2015). The employment dynamics of Australian entrepreneurship. Research Paper 4/2015. Department of Industry and Science.

Peffers, K., Tuuanen, T., & Niehaves, B. (2018). Design science research genres: Introduction to the special issue on exemplars and criteria for applicable design science research. European Journal of Information Systems, 27(2), 129-139.

Sein, M. K., Henfridsson, O., Purao, S., Rossi, M., & Lindgren, R. (2011). Action design research. MIS Quarterly, 35(1), 37-56.

#### Reflective questions:

How is data used in my workplace?

How can user-inspired data investigation benefit the context that I am in?

#### Extra slides

# orogra

#### PROBLEM STATEMENT:

The SA Government currently lacks the ability to target spending to maximise outcomes from its industry and economic development initiatives. Data to inform policy and program design is spread across multiple agencies and jurisdictions making policy and program design fraught with uncertainty.

#### INPUTS

What we invest

#### Department of Premier and Cabinet (DPC)

. 0.75 FTE

#### SA Government agencies

- Data and other in-kind support
- \$200,000/year

#### Australian Bureau of Statistics (ABS)

- \$50,000 (waived-Yr. 1)
- · In-kind

#### Academic researchers/C'th DISER

- · In-kind
- Research advice

#### PARTICIPATION Who was made

- SA Government agencies (10)
- Universities research units and academics
- Local industry peak bodies
- Other state and federal government agencies

#### ACTIVITIES/OUTPUTS What we do

#### SA Government

- Finalise multi-agency data sharing agreement
- Collect data from agencies
- Perform data integration in SABRE
- Transfer linked data to ABS BLADE team
- Work with agencies to perform studies
- Procure services of advisers and researchers
- Monitor and support research learns
- Create repository of research papers
- Create greater awareness of data assets

#### ABS:

- · Integration of data
- Sharing of analytical capability
- Data lab training
- Partnership management

#### OUTPUTS

If we do those activities we will see ..

Enduring data assets and capacity to use them

Evaluation studies of programs and initiatives

Industry profiles and economic reports and presentations

Policy briefs to agencies and business groups

A central online repository of research papers and policy briefs

Greater awareness and appreciation for new data assets

Enhanced understanding of local economy

#### OBJECTIVE:

To provide the means to evaluate industry and economic development programs and initiatives; perform industry, sectoral profiling and mapping; develop a better understanding of the state's employment and entrepreneurial markets, improve location information of firms; and, inform future policy to promote growth and development within the state.

#### SHORT TERM

OUTCOMES - The difference we make MEDIUM TERM L

(2-4 years)

LONG TERM (5+ years)

Analytics to support growth sector strategies and updates

Provide forecasts based on the trajectory of these sectors

Improve scope and targeting of new initiatives

Advice is provided to high-level governance groups

Evaluations of past programs are completed

Evaluations are built into project design of new initiatives Better strategies for growing SA-based firms, sectors and regions

Greater Influence around economic issues and improved decision making of SA Government

An embedded evaluation culture changing the way strategic economic initiatives are considered and funded A more effective, sustainable growth model for SA

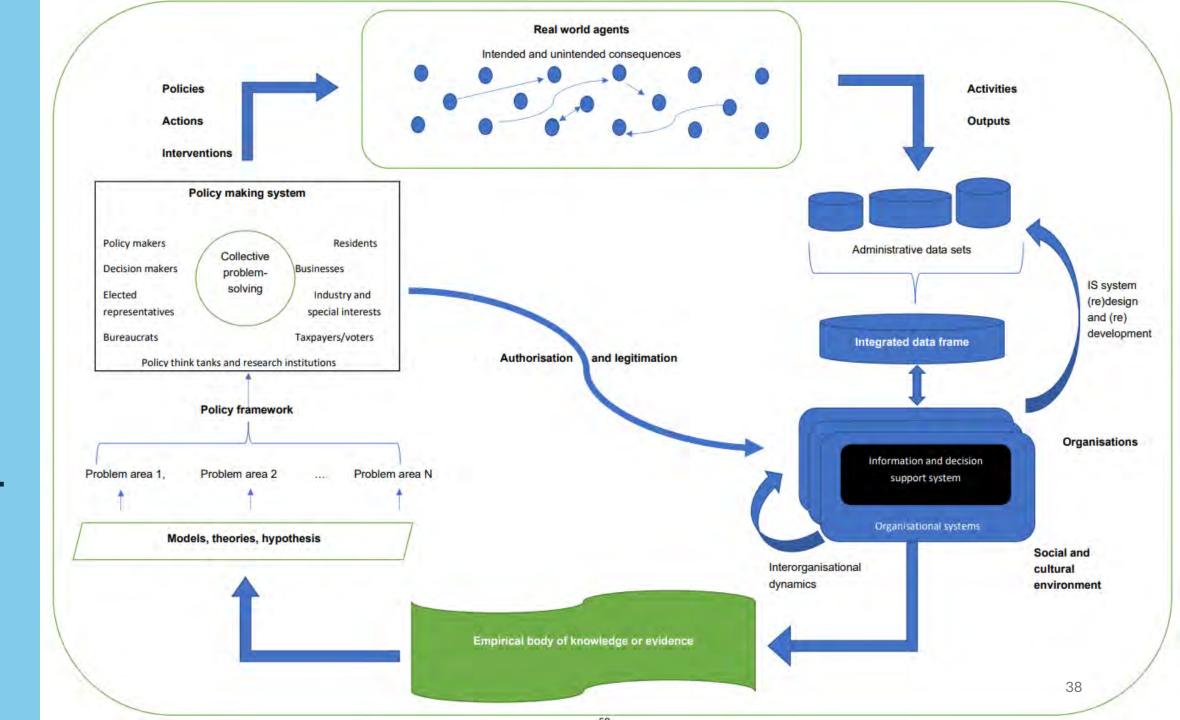
Better economic returns from public funds

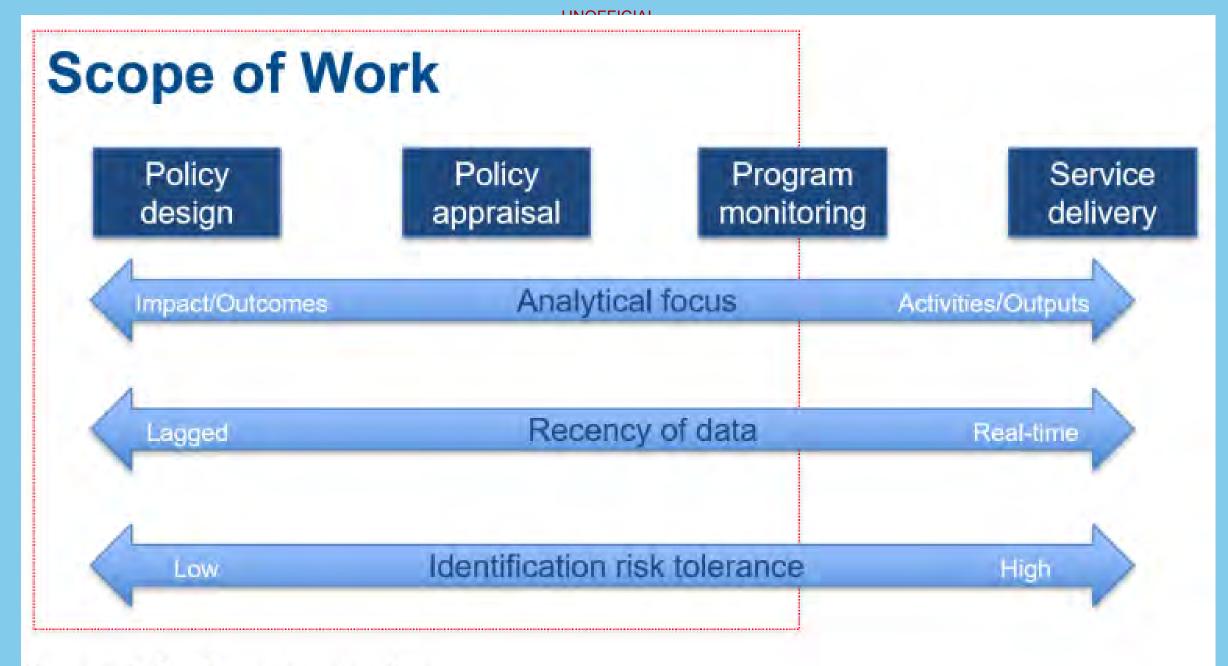
#### Assumptions (assumptions made as part of the theory of change):

- This assumes that ODA has the necessary staff to perform the data integration in the first quarter of 2020 and that the ABS integration team can perform integration in 6-to-8-weeks.
- The collection of data from SA Government agencies in the first quarter of 2020 assumes that
  agencies have the necessary data in the right format, ready to be shared. The SA BLADE team will
  need to work closely with agencies to avoid delays in data formatting and transmission.

#### External factors (these can include economic geographic competition and technology factors);

- · Cooperation of academics and researchers
- · Cooperation of other agencies within the SA Government
- Social license for data sharing and use of their data continues





Source: Author's own construction

## Thank you!